

## Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

----- 018741

O 311325Z JAN 74

FM USMISSION NATO

TO SECSTATE WASHDC NIACT IMMEDIATE 3813

ALL NATO CAPITALS NIACT IMMEDIATE 3652

S E C R E T SECTION 1 OF 2 USNATO 0489

EXDIS

E.O. 11652: GDS 12/31/82

TAGS: PFOR NATO MNQP

SUBJECT: MODIFICATION TO U.S. STRATEGIC POLICY

DEPT PLEASE PASS ACTION IMMEDIATE TO SECDEF WASHDC AND  
INFO IMMEDIATE TO USCINCEUR, USNMR SHAPE, USLOSACLANT.

REF: STATE 20400, USNATO 0417 AND PREVIOUS

1. ACTION: I RESPECTFULLY SUGGEST THE DEPARTMENT RECATEGORIZE  
STATE 20400 AS AN EXDIS/NOFORN MESSAGE; AND I FURTHER RECOMMEND  
THAT THE DEPARTMENT ASK AMERICAN EMBASSIES IN NATO CAPITALS  
NOT RPT NOT TO USE PORTIONS OF THAT MESSAGE IN DISCUSSIONS  
WITH FOREIGN NATIONALS AS YET. MY REASONS FOR THIS SUGGESTION BECOME  
CLEAR IN THE LIGHT OF MY RECOMMENDATIONS WHICH APPEAR BELOW.

2. THE DEPARTMENT HAS PROPOSED THAT I BRIEF THE NORTH ATLANTIC  
COUNCIL ON THIS SUBJECT. I RECOMMENDED IN USNATO 0417 THAT WE  
BRIEF THE DEFENSE PLANNING COMMITTEE (THE 14 ALLIES). SECRETARY  
GENERAL LUNS AND THE DEAN (DE STAERCKE) ARE STRONGLY OPPOSED  
TO BRIEFING THE NORTH ATLANTIC COUNCIL AND HAVE ALREADY  
REGISTERED THEIR VIEWS OPENLY ALTHOUGH INFORMALLY AT THE  
JANUARY 29 PERMREPS LUNCH (SEE PARA 4, USNATO 0466). INDEED,  
THIS MORNING SYG RECOMMENDED BRIEFING FIRST TAKE PLACE IN  
THE NPG OR DPC, NOT THE NAC, AND IS CALLING A MEETING OF PERMREPS  
PLUS ONE FOR ME TO BRIEF ON MORNING OF FEBRUARY 4. FURTHER, DE ROSE  
(FRANCE) HAS EVEN EXPRESSED UNCERTAINTY WHETHER HIS GOVERNMENT WOULD  
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ALLOW HIM TO ATTEND A BRIEFING ON THIS SUBJECT. I STRONGLY REAFFIRM  
THE VIEW EXPRESSED IN USNATO 0417 AND INTEND TO RESPECT  
JUDGMENTS EXPRESSED BY DR. LUNS AND AMBASSADOR DE STAERCKE, BOTH OF  
WHOM ARE HELPFUL FRIENDS OF THE U.S. AND DEDICATED DEFENDERS OF THE

ALLIANCE. (FYI: I SENSE THAT BOTH LUNS AND DE STAERCKE FEAR THAT A BRIEFING BY THE U.S. ON U.S. STRATEGIC POLICY WITH DE ROSE PRESENT WILL -- IN THE LIGHT OF GOF POLICY -- MAKE IT NECESSARY FOR THE FRENCH REPRESENTATIVE TO ASK QUESTIONS AND RAISE OBJECTIONS AND THUS ENGENDER A DEBATE WHICH WILL BE HURTFUL TO THE U.S. AND TO THE ENTIRE ALLIANCE. FURTHER, I FEEL NEITHER IS IN A MOOD TO "REWARD" PRESENT FRENCH POLICY IN THIS WAY. BUT MOST IMPORTANT, THEY FEEL THE NPG AND DPC ARE DESIGNED FOR JUST SUCH SUBJECTS AND IT WOULD BE HARMFUL TO DO OTHERWISE.)

3. RATHER THAN BRIEF THE NAC, I INTEND TO BRIEF THE NPG (DPC LESS LUXEMBOURG AND ICELAND) OR THE DPC PERMREPS MONDAY MORNING, FEBRUARY

4. AS AMBASSADOR DE STAERCKE HAS REMINDED ME PRIVATELY, THE NPG WAS ESTABLISHED AT THE INITIATIVE OF AN EARLIER AMERICAN SECRETARY OF DEFENSE ESSENTIALLY FOR THIS PURPOSE; NAMELY, TO DISCUSS AND TO CONSULT ON POLICY ISSUES AFFECTING THE ALLIANCE WHICH HAVE TO DO WITH NUCLEAR WEAPONS. IF NPG IS UED FIRST, SUBSEQUENTLY ON MONDAY, FEBRUARY 4 OR ON TUESDAY, FEBRUARY 5--IN ANY EVENT BEFORE THE ADMINISTRATION MAKES ITS PRESENTATION OF THE DEFENSE BUDGET TO THE CONGRESS ON FEBRUARY 5--THE SYG SUGGESTS THAT HE LEAD NPG PERMREPS TO THE CONCLUSION THAT THE SUBJECT MATTER OF THE BRIEFING IS SUCH THAT HE IS CALLING A RESTRICTED MEETING OF THE DEFENSE PLANNING COMMITTEE (DPC -- ONE PLUS ONE) AND COVER THE SAME MATERIAL WITH THOSE PERMREPS.

4. LET ME RESTATE MY CONSIDERED OPPOSITION TO A BRIEFING ON THIS SUBJECT BY THE DEPARTMENTS OF STATE OR DEFENSE TO THE 15 AMBASSADORS OF OUR NATO ALLIES STATIONED IN WASHINGTON AT PRESENT. IF THERE SHOULD BE AN OCCASION WHEN SUCH A BRIEFING ON THIS TOPIC BECOMES DESIRABLE, THE FOLLOWING THREE CONDITIONS SHOULD BE MET: (1) THAT THE BRIEFING BE CONFINED TO THE AMBASSADORS OF THE 14 ALLIES WHO PARTICIPATE IN THE NATO INTEGRATED DEFENSE STRUCTURE AS REQUESTED BY THE SYG; (2) THAT SEVERAL DAYS' OF PRIOR NOTIFICATION BE GIVEN IN BRUSSELS SO THAT THE WASHINGTON AMBASSADORS CAN BE PREPARED BY THEIR SECRET

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GOVERNMENTS FOR A USEFUL AND FRUITFUL DISCUSSION; AND (3) MOST IMPORTANTLY THAT THE SECRETARY GENERAL (OR HIS REPRESENTATIVE) AND THAT THE CHAIRMAN OF THE MILITARY COMMITTEE (OR HIS REPRESENTATIVE) BE PRESENT AT SUCH BRIEFING SESSION.

5. AS STATED IN PARA 3 ABOVE I SHALL BE PLEASED TO BRIEF THE NPG OR DPC FEBRUARY 4 UTILIZING THE "STATEMENT TOGETHER WITH Q'S AND A'S(PARA 3, STATE 20400); BUT I MUST HAVE THAT TEXT AND APPROPRIATE BACKUP MATERIAL BY 0900 BRUSSELS TIME ON SATURDAY, FEBRUARY 2 IN ORDER THAT I CAN HAVE OPPORTUNITY TO STUDY THE SUBJECT MATTER. WASHINGTON'S UNWILLINGNESS TO CONVENE AN EXPERTS SESSION FOLLOWING

THE PROPOSED PRESENTATIONS GIVES NO PROBLEM WHATEVER.  
IF AS WASHINGTON HAS SUGGESTED THE MATERIAL TO PRESENT MAKES IT  
DESIRABLE THAT A REPRESENTATION COME HERE TO  
BRIEF ME PRIOR TO MY DISCUSSIONS IN THE NPG AND/OR THE DPC, I SHOULD  
BE PLEASED TO MEET WITH THOSE OFFICIALS PRIVATELY ON SATURDAY,  
FEBRUARY 2 AND/OR SUNDAY, FEBRUARY 3. THEY  
WOULD BE ABLE TO DEPART BRUSSELS ON AN AFTERNOON FLIGHT ON SUNDAY,  
FEBRUARY 3, AS I WOULD NOT USE THEM IN THE MEETINGS.

NOTE BY OC/T: NOT PASSED ABOVE ADDEES.

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /031 W

----- 018276

O 311325Z JAN 74

FM USMISSION NATO

TO SECSTATE WASHDC NIACT IMMEDIATE 3814

ALL NATO CAPITALS NIACT IMMEDIATE 3653

S E C R E T SECTION 2 OF 2 USNATO 0489

EXDIS

6. ON THE BASIS OF INFORMATION AVAILABLE HERE THERE APPEARS  
LITTLE OR NO LIKELIHOOD THAT ONE SHOULD EXPECT A "MAJOR AND  
CONTINUING ALLIED DEBATE ON STRATEGY" -- WHETHER THAT STRATEGY  
BE 14/3 OR THAT OF THE UNITED STATES. HOWEVER, THE IMPORTANCE OF THIS  
SUBJECT TO THE ALLIANCE IS SUCH THAT THE U.S. MUST PREPARE ITSELF  
TO ENTER INTO A COMMUNICATION AND PROGRAM WITH OUR ALLIES IN PURPOSE-  
FUL DISCUSSIONS. THIS WILL ENABLE US TO EXPLAIN THE  
U.S. POLICY IN A WAY THAT IS COMPREHENSIBLE TO THE FOREIGN  
MINISTERS AND TO THE DEFENSE MINISTERS IN ALLIED CAPITALS  
AND ENABLE THEM WHEN NECESSARY TO EXPLAIN THESE CHANGES  
AND THE NECESSITY FOR THEM TO THE LEGISLATIVE BODIES TO  
WHOM THEY IN TURN ARE RESPONSIBLE FOR THE SECURITY OF THEIR  
NATIONS. THUS, WHILE I AGREE WHOLEHEARTEDLY WITH WASHINGTON'S  
DECISION NOT TO ENTER INTO DETAILED DISCUSSIONS IN THE NPG  
STAFF GROUP, I WOULD POINT OUT THAT THE USG WILL  
NEED TO ENGAGE IN SOME COMMUNICATIONS STEP TO ACHIEVE THIS END.  
THE PRESENTATION FIRST TO THE NPG OR DPC PERMREPS  
WILL CONSTITUTE A FIRST STEP IN SUCH A  
PROGRAM AND WILL BE A PRELUDE TO DR. SCHLESINGER'S PRESENTATION  
TO THE CONGRESS LATER NEXT WEEK. AS POINTED OUT THESE WILL BE  
FOLLOWED LATER IN FEBRUARY BY THE ANNUAL POSTURE STATEMENT OF THE  
SECRETARY OF DEFENSE AND BY THE PRESIDENT'S ANNUAL FOREIGN  
POLICY REPORT. BUT THERE WILL, BE A LAPSE  
OF SEVERAL MONTHS BEFORE THE NPG MINISTERIAL AND THE  
DPC MINISTERIAL WHICH ARE SCHEDULED FOR DATES THAT ARE STILL

UNDETERMINED I\* JUNE WHERE THE SECRETARY WILL HAVE AN OPPORTUNITY TO  
PERSONALLY DISCUSS THE SUBJECT. I RECOMMEND (1) THAT THE APPROPRIATE  
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WASHINGTON AGENCIES BEGIN NOW TO PLAN TO PROVIDE ME WITH ADDITIONAL  
BRIEFING MATERIALS WHICH I CAN USE WITH THE NPG AND OR DPC  
PERMREPS IN LATE FEBRUARY OR EARLY MARCH;  
(2) THAT CONSIDERATION BE GIVEN TO SAME AGENCIES PROVIDING APPROPRIATE

MATERIALS TO GENERAL MILTON,  
THE UNITED STATES REPRESENTATIVE ON THE NATO MILIARY COMMITTEE,  
THAT HE CAN USE WITH HIS PROFESSIONAL MILITARY COLLEAGUES TO  
COMPLEMENT MY EFFORT WITH THE AMBASSADORS; AND (3) THAT  
ADMIRAL MOORER BE PREPARED TO SUPPLEMENT THIS EFFORT AT THE  
SEMI-ANNUAL MEETING OF ALLIED CHIEFS OF STAFF WHICH I UNDERSTAND  
IS TENTATIVELY SCHEDULED FOR MID-MAY 1974.

7. ACTION REQUESTED: (1) PLEASE INSTRUCT ALL INFO ADDRESSEES  
OF STATE 20400 NOT RPT NOT TO USE THE MATERIAL IN THAT MESSAGE  
WITH ANY FOREIGNERS; AND (2) PLEASE RESPOND TODAY TO THE  
POINTS WHICH I HAVE RAISED ABOVE.  
RUMSFELD

NOTE BY OC/T: NOT PASSED ADDEES INDICATED AT BEGINNING OF  
SECTION 1.

SECRET

<< END OF DOCUMENT >>

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